

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 ADP-00 ACDA-19 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01

SS-15 USIA-15 OMB-01 AF-10 ARA-16 EA-11 NEA-10 MBFR-03

SAJ-01 /179 W

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FM USMISSION USUN NY

TO SECSTATE WASHDC 9105

INFO AMEMBASSY LONDON

C O N F I D E N T I A L USUN 2922

E.O. 11652: GDS

TAGS: PFOR, UN

SUBJ: PEACEKEEPING WORKING GROUP

REF: STATE 158917; LONDON 9367

1. AMB. SCHAUFLE ON AUGUST 20 URGED UK MINISTER JAMIESON TO RECOMMEND THAT BRITISH NOT SUBMIT PEACEKEEPING PAPER TO WORKING GROUP BY END OF AUGUST. JAMIESON'S REPLY WAS ON LINES GIVEN EMBASSY LONDON: UK WAS BEING PRESSED AT HOME AND AT UN TO MAKE POSITIVE CONTRIBUTION, HAD REACHED PRESENT POSITION AFTER CAREFUL DELIBERATION, AND IN ANY CASE DID NOT REALLY SEE MERIT OF US ARGUMENTS FOR DELAY.

2. SCHAUFLE RAN THROUGH ARGUMENTS OUTLINED STATE REFTL FOR DELAYING TRANSMISSION OF BRITISH WORKING PAPER AT LEAST UNTIL COMITE OF 33 BEGAN DELIBERATIONS ON ITS REPORT TO SPECIAL POLITICAL COMITE. HE PARTICULARLY STRESSED THREE POINTS:

A) EARLY CIRCULATION OF UK PAPER WOULD ALMOST CERTAINLY RULE OUT WHATEVER CHANCE EXISTED OF SOV CONCESSIONS; B) US BELIEVES SOME BRITISH ARGUMENTS ARE COGENT, WAS RETHINKING ITS POSITION, BUT NEEDED TIME TO DECIDE HOW FAR WE MIGHT GO IN SUPPORTING UK; C) SHOULD USG ALTER ITS POLICY, WE WOULD
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WANT TO CONSULT CLOSELY WITH OTHERS WITH MAJOR PEACEKEEPING

INTEREST, SUCH AS SCANDINAVIANS AND JAPAN.

3. JAMIESON CONCEDED US MIGHT HAVE POINT IN ARGUING UK PAPER COULD UNDERCUT POSITION WITH SOVS. HOWEVER, HE SERIOUSLY DOUBTED RUSSIANS HAD ANY INTENTION OF MOVING TOWARD COMPROMISE. BRITISH PROBLEM, HE SAID, WAS ONE OF TIMING. UK HAD BEEN CRITICIZED FOR NOT COMING UP WITH POSITIVE IDEAS ON PEACEKEEPING, AND WAS ANXIOUS TO GET PAPER IN AS SOON AS POSSIBLE. THIS MEANT CIRCULATING IT NO LATER THAN NEXT WORKING GROUP MEETING. DID NOT EXPECT WG TO DISCUSS UK PAPER BUT THIS WOULD INSURE THAT REFERENCE TO IT WOULD BE MADE IN COMITE OF 33 REPORT TO SPC. JAMIESON POINTED OUT THAT, WITH EXCEPTION OF LAST YEAR, COMITE HAS USUALLY MET IMMEDIATELY AFTER WG REPORT COMPLETED AND BEFORE GA TO PREPARE ITS OWN REPORT TO SPC.

4. MOST JAMIESON WOULD AGREE TO RECOMMEND WAS A) TO DELAY SUBMISSION UNTIL AFTER LABOR DAY, B) POSSIBLY TO CONSIDER FURTHER POSTPONEMENT IF IT APPEARED, ON OVINNIKOV'S RETURN FROM MOSCOW, THAT SOVS WERE PREPARED TO MOVE TOWARD WESTERN POSITION.

5. BEFORE LEAVING, JAMIESON GAVE US FOLLOWING LANGUAGE TO BE SUBSTITUTED FOR FINAL SENTENCE OF FIRST PARA OF WORKING PAPER. (POINT OF NEW SENTENCES IS TO UNDERLINE FACT THAT ARTICLE 29 COMMITTEE IS NOT DEALT WITH IN PAPER. JAMIESON SAID BRITISH ARE INCREASINGLY CONCERNED THAT UNDER "VETO BY CHALLENGE" PROCEDURE SUCH A COMMITTEE COULD BE MANIPULATED BY SOVS.) "THIS MEMORANDUM IS THEREFORE DIRECTED CHIEFLY TOWARDS THIS MATTER AND DOES NOT COMMENT IN DETAIL ON OTHER IMPORTANT ASPECTS, SUCH AS THE PROCEDURES FOR ASSOCIATING TROOP CONTRIBUTORS WITH THE CONDUCT OF PEACEKEEPING OPERATIONS WHEN THOSE CONTRIBUTORS ARE NOT MEMBERS OF THE SECURITY COUNCIL. A FURTHER QUALIFICATION OF THE SCOPE OF THIS MEMORANDUM IS THAT THERE MIGHT BE CERTAIN OPERATIONS FOR WHICH SPECIAL CONTROL AND VOTING PROCEDURES WOULD HAVE TO BE AGREED."

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